

NIPUN SAXENA v. UNION OF INDIA

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**(2019) 13 Supreme Court Cases 715**

*(Record of Proceedings)*

*a* (BEFORE MADAN B. LOKUR, S. ABDUL NAZEER AND DEEPAK GUPTA, JJ.)  
NIPUN SAXENA AND ANOTHER .. Petitioners;

*Versus*

UNION OF INDIA AND OTHERS .. Respondents.

*b* Writ Petition (C) No. 565 of 2012 with Writ Petitions (Crl.) Nos. 1, 22  
and 148 of 2013, SLP (Crl.) ... Crl. Misc. Petition No. 16041 of 2014 and  
WPs (C) Nos. 568 of 2012 and 3 of 2018, Order dated September 5, 2018

*c* **Criminal Procedure Code, 1973 — Ss. 357-A, 357-B and 357-C — Victim  
Compensation Scheme for women and children — Committee submitting  
Victim Compensation Scheme for women but there being no similar scheme  
for children — Directions issued**

*d* — Until such scheme is finalised by Central Government, Special Court  
while awarding compensation to victims of child sexual abuse under R. 7  
of the Protection of Children from Sexual Offences Rules, 2012, directed to  
take NALSA'S Compensation Scheme for Women Victims/Survivors of Sexual  
Assault/Other Crimes, 2018 as a guideline for determining compensation for  
children — Said guidelines, clarified will be applicable to all child victim  
irrespective of his/her sex — Both schemes should be made operational from  
2-10-2018 — Wide publicity should be given to scheme and present order until  
rules are finalised — Scheme and present order directed to be sent to all High  
Courts and Judicial Academies for information — Efforts by Committee and  
NALSA, appreciated — Crimes Against Women and Children — Protection of  
*e* Children from Sexual Offences Act, 2012 — Ss. 33(8) and 45 — Protection of  
Children from Sexual Offences Rules, 2012 — R. 7 — Constitution of India  
— Art. 21 — Victimology (Paras 1 to 16)

*Nipun Saxena v. Union of India*, (2019) 13 SCC 719, referred to

SS-D/61709/SR

*f* Advocates who appeared in this case :

Ms Indira Jaising, Senior Advocate (Amicus Curiae) [Ms Sangeeta Madan, P.S. Tripathi  
(Advocate-on-Record), Ms Vani Vyas, Mukesh Kr. Singh, Ms Aanchal Singh, Ravi  
Chandra Prakash, Abhishek Tripathi, Ms Ajita Sharma, Ms Ankita Chaudhary, Nipun  
Saxena (Petitioner-in-Person), Prashant Chaudhary (Advocate-on-Record), R.P. Gupta  
(Advocate-on-Record), E.C. Agrawala (Advocate-on-Record) and Ms Anuja Kapur  
(Petitioner-in-Person), Advocates] for the Petitioners;

*g* Ms Pinky Anand and A.N.S. Nadkarni, Additional Solicitors General, Jugal Kishore  
Gilda, Advocate General, Arun Bhardwaj, Ajay Bansal, Vikas Mahajan, Nalin Kohli  
and Ms Aishwarya Bhati, Additional Advocates General, Ashok Kr. Panda and Colin  
Gonsalves, Senior Advocates [Sachin Sharma, Ms Sushma Verma, Raj Bahadur,  
Ms Anil Katiyar, S.A. Haseeb, Ms Kiran Bhardwaj, Ms Bhakti Pasrija Sethi, M.P.  
Gupta, Ms Kirti Dua, B.V. Balaram Das, Ajay Kr. Singh, Shailinder Saini, R.K.  
Rathor, Ms Rashmi Malhotra, Ms Sunita Sharma, R.R. Rajesh, Ms Saudamini Sharma,  
*h* S. Wasim A. Qadri, Jubair Ahmad Khan, Zaid Ali, Tamim Qadri, Saeed Qadri,  
G.S. Makker, Arun Kumar, Ms Aishi Singh, Alok Agarwal, Member-Secretary,

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SUPREME COURT CASES

(2019) 13 SCC

Ms Anitha Shenoy, Shuvodeep Roy, Sayooj Mohandas, Ms Diksha Rai, Palak Mahajan, Guntur Prabhakar, Ms Purna Singh, Anil Shrivastav, Rituraj Biswas, Gopal Singh (Advocate-on-Record), Manish Kumar, A.P. Mayee, Chirag Jain, Atul Jha, Sandeep Jha, Dharmendra Kr. Sinha, Merusagar Samantaray, Ms Ruchira Gupta, Santosh Rebello, Anurag Sharma, Shishir Deshpande, Ms Snehapravu Tendulkar, Ms Hemantika Wahi (Advocate-on-Record), Ms Jesal Wahi, Ms Mamta Singh, Ms Shodhika Sharma, Gaurav Yadava, Ms Veena Bansal, Ashish Pandey, Prateep Rai, Shekhar Raj Sharma, Sanjay Kr. Visen, Vinod Sharma, Tapeshe Kr. Singh, Mohd. Waquas, Aditya Pratap Singh, M. Shoeb Alam, Ms Fauzia Shakil, Ujjwal Singh, Mojahid Karim Khan, V.N. Raghupathy, Parikshit P. Angadi, Md. Apzal Ansari, C.K. Sasi, Ms Nayantara Roy, Sunny Choudhary, Abhilash Attri, Abhishek Attri, Ms Deepa M. Kulkarni, Nishant Ramakantrao Katneshwarkar (Advocate-on-Record), Leishangthem Roshmani, Ms Maibam Babina, Ranjan Mukherjee, K.V. Kharlyngdoh, Daniel Stone Lyngdoh, K.N. Madhusoodhanan, T.G. Narayanan Nair (Advocate-on-Record), Ms K. Enatoli Sema (Advocate-on-Record), Edward Belho, Amit Kr. Singh, Z.H. Isaac Haiding, Karan Bharihoke, Kaushal Narayan Misha, Ms Navkiran Bolay, Ankit Roy, Milind Kumar, Ms Aruna Mathur, Avneesh Arputham, Ms Anuradha Arputham, Ms Geetanjali (for M/s Arputham Aruna & Co.), M. Yogesh Kanna, S. Partha Sarathi, S. Udaya Kr. Sagar (Advocate-on-Record), Mrityunjai Singh, Rituraj Biswas, Aviral Saxena, Pradeep Mishra, Ms Rachana Srivastava, Ms Monika, Suhaan Mukerji, Ms Astha Sharma, Harsh Hiroo Gursahani, Abhishek Manchanda, Ms Kajal Dalal (for PLR Chambers & Co.), K.V. Jagdishvaran, Ms G. Indira (Advocate-on-Record), Ms Kamakshi S. Mehlwal, Sanveer Mehlwal, Ms Geetanjali Mehlwal, Amit Pratap Singh, Chirag M. Shroff (Advocate-on-Record), V.G. Pragasam, Prabu Ramasubramanian, S. Manuraj, Ms Aditi Gupta, Satya Mitra, Ms Bina Goyal, Hitesh Kr. Sharma, Ms Madhumita Gupta, Ardhendumauli Kr. Prasad, Vaibhav Shrivastava, Namit Saxena, Shibashish Misra, Chandan Kr. Mandal and Abhishek Atrey, Advocates] for the Respondents.

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*Chronological list of cases cited*

*on page(s)*

1. (2019) 13 SCC 719, *Nipun Saxena v. Union of India*

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ORDER

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1. Subsequent to our order dated 10-8-2018<sup>1</sup>, the Committee has looked into the suggestions made to the Victim Compensation Scheme and now finally the Guidelines have been placed before us under the heading of NALSA's Compensation Scheme for Women Victims/Survivors of Sexual Assault/Other Crimes-2018.

2. It has been brought to our notice that as far as children are concerned, no scheme of this nature has been framed with regard to the victims of sexual abuse under the provisions of the Protection of Children from Sexual Offences Act, 2012 (for short "the POCSO Act").

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3. Section 33 of the POCSO Act deals with the procedure and powers of the Special Courts. Our attention has been drawn to Section 33(8) of the POCSO Act. This reads as follows:

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“33. (8) In appropriate cases, the Special Court may, in addition to the punishment, direct payment of such compensation as may be prescribed to the child for any physical or mental trauma caused to him or for immediate rehabilitation of such child.”

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<sup>1</sup> *Nipun Saxena v. Union of India*, (2019) 13 SCC 719

a 4. Section 45 of the POCSO Act deals with the rule-making power and it refers, inter alia, to the payment of compensation under sub-section (8) of Section 33 of the POCSO Act.

5. Our attention has also been drawn to Rule 7 of the Protection of Children from Sexual Offences Rules, 2012. This Rule reads as follows:

b “7. **Compensation.**—(1) The Special Court may, in appropriate cases, on its own or on an application filed by or on behalf of the child, pass an order for interim compensation to meet the immediate needs of the child for relief or rehabilitation at any stage after registration of the first information report. Such interim compensation paid to the child shall be adjusted against the final compensation, if any.

c (2) The Special Court may, on its own or on an application filed by or on behalf of the victim, recommend the award of compensation where the accused is convicted, or where the case ends in acquittal or discharge, or the accused is not traced or identified, and in the opinion of the Special Court the child has suffered loss or injury as a result of that offence.

d (3) Where the Special Court under sub-section (8) of Section 33 of the Act read with sub-sections (2) and (3) of Section 357-A of the Code of Criminal Procedure, makes a direction for the award of compensation to the victim, it shall take into account all relevant factors relating to the loss or injury caused to the victim, including the following—

(i) type of abuse, gravity of the offence and the severity of the mental or physical harm or injury suffered by the child;

(ii) the expenditure incurred or likely to be incurred on his medical treatment for physical and/or mental health;

e (iii) loss of educational opportunity as a consequence of the offence, including absence from school due to mental trauma, bodily injury, medical treatment, investigation and trial of the offence, or any other reason;

(iv) loss of employment as a result of the offence, including absence from place of employment due to mental trauma, bodily injury, medical treatment, investigation and trial of the offence, or any other reason;

f (v) the relationship of the child to the offender, if any;

(vi) whether the abuse was a single isolated incidence or whether the abuse took place over a period of time;

(vii) whether the child became pregnant as a result of the offence;

(viii) whether the child contracted a sexually transmitted disease (STD) as a result of the offence;

g (ix) whether the child contracted human immunodeficiency virus (HIV) as a result of the offence;

(x) any disability suffered by the child as a result of the offence;

(xi) financial condition of the child against whom the offence has been committed so as to determine his need for rehabilitation;

h (xii) any other factor that the Special Court may consider to be relevant.

(4) The compensation awarded by the Special Court is to be paid by the State Government from the Victims Compensation Fund or other scheme or fund established by it for the purposes of compensating and rehabilitating victims under Section 357-A of the Code of Criminal Procedure or any other laws for the time being in force, or, where such fund or scheme does not exist, by the State Government.

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(5) The State Government shall pay the compensation ordered by the Special Court within 30 days of receipt of such order.

(6) Nothing in these Rules shall prevent a child or his parent or guardian or any other person in whom the child has trust and confidence from submitting an application for seeking relief under any other rules or scheme of the Central Government or State Government.”

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6. On a reading of the aforesaid rule, it appears to us that the Special Court may, in appropriate cases, on its own or on an application having been filed, pass an order for interim compensation for the immediate needs of the child. Of course, this rule is a gender neutral provision.

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7. Ms Pinky Anand, learned Additional Solicitor General informs us that there is a proposal to amend the POCSO Act and that the Rules will be framed after the amendment in the POCSO Act is made.

8. In the interim, therefore, the situation is that there are no guidelines or rules that are applicable on the basis of which the Special Court can pass appropriate orders.

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9. Keeping this hiatus in mind, we are of the opinion, after hearing the learned counsel for the parties as well as the learned Additional Solicitor General, that NALSA's Compensation Scheme should function as a guideline to the Special Court for the award of compensation to victims of child sexual abuse under Rule 7 until the Rules are finalised by the Central Government.

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10. The Special Judge will, of course, take the provisions of the POCSO Act into consideration as well as any circumstances that are special to the victim while passing an appropriate order.

11. We need not emphasise that the legislation is gender neutral and, therefore, the guidelines will be applicable to all children.

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12. The Special Judge will also pass appropriate orders regarding actual physical payment of the compensation or the interim compensation so that it is not misused or misutilised and is actually available for the benefit of the child victim. If the Special Judge deems it appropriate, an order of depositing the amount in an interest-bearing account may be passed.

13. A copy of NALSA's Compensation Scheme as well as a copy of this order should be sent by the Registry to the Registrar General of every High Court with a direction that the Registrar General will circulate them to all the District Judges concerned for circulation to the Special Judges and the State, District and Taluka Legal Services Committees.

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14. A copy of the Scheme and a copy of the order passed by this Court will also be sent by the Registry to all the Judicial Academies for information.

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**15.** We also direct that the publicity should be given to the Scheme as well as the order passed by us on regular basis until the Rules are finalised by the Central Government. The learned Additional Solicitor General assures us that the needful will be done on a regular basis through all forms of media. Needless to say that the Scheme and the Guidelines will be operational from 2-10-2018.

**16.** We acknowledge and appreciate the efforts put in by the Committee and NALSA in framing the Scheme and assisting us in its extension to child victims. After the Scheme and the Guidelines are operational for some time, if necessary, revisions can be made.

Court Masters

[CONNECTED ORDER]  
**(2019) 13 Supreme Court Cases 719**  
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(BEFORE MADAN B. LOKUR, S. ABDUL NAZEER AND DEEPAK GUPTA, JJ.)

NIPUN SAXENA AND ANOTHER .. Petitioners;

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**Criminal Procedure Code, 1973 — Ss. 357-A, 357-B and 357-C — Victim Compensation Scheme for women and children — Committee preparing victim compensation scheme for women directed to make similar scheme for compensation for sexual assault on children — Crimes Against Women and Children — Protection of Children from Sexual Offences Act, 2012 — Ss. 33(8) and 45 — Constitution of India — Art. 21 — Victimology (Para 2)**

D/61708/SR

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